Opioid Settlement Advisory Committee

Thursday, October 27, 2022



Call to Order and Introductions



Where We Are Today



Our Meeting Agenda

- I. Call to Order & Introductions
- II. Update on State Fiscal Year 2023 & 2024 Recommendations and Procurement Process
- III. Presentations from Subject Matter Experts
 - a. Certified Community Behavioral Health Clinics (CBHCs)
- IV. Next Steps & Other Updates
 - a. Next Meeting: Wednesday, November 16, 2022, at 1:00 PM in Conference Rooms 2 A, B, and C at the RI Department of Administration, One Capitol Hill, Providence, RI 02908
- V. Public Comment
- VI. Adjourn





Update on State Fiscal Year 2023 & 2024 Recommendations and Procurement Process



SFY 2024 Funding Recommendations: Accepted by Secretary Novais

Gold = Treatment Red = Program Administration Light Grey = Prevention Dark Grey = Recovery

Light Blue = Harm Reduction Dark Blue = Social Determinants of Health

FY 24 NEW PROJECTS		FY 23/24 SUSTAINABILITY		FY 24 RESPONSE/ADMIN	
\$2,600,000 (25%)		\$6,070,000 (59%)		\$1,600,000 (16%)	
SUD Residential and Workforce Support*	\$600,000	Housing and Recovery Housing/Supports	\$2,620,000	Emergency Response	\$500,000
BIPOC Youth Development	\$800,000	Youth Prevention Programming	\$1,150,000	Program Administration	\$600,000
Drop-In Center for Drug User Health*	\$150,000	Harm Reduction Center and Treatment Capacity	\$1,250,000	Project Evaluation	\$500,000
Naloxone Distribution Infrastructure*	\$500,000	Expanded Street Outreach	\$1,050,000		
Undocumented and Uninsured MAT Coverage*	\$550,000				



- Define a general strategic approach and determine which agency will procure the project
- Run the approach by the Division of Purchases
- Research in preparation for drafting the scope
- Draft a scope and get edits from appropriate state agency partner
- Run the scope by the Risk Management Office at the Department of Administration for them to determine insurance requirements (can take up to two weeks)
- Insert the scope into the RFP Draft and finalize all RFP language
- Put the RFP, with insurance information in it through the agency's Approval Process (for Finance, Legal, and Leadership Approval)



- Send the RFP to the Division of Purchases. This includes gathering Attestations from all state employees who worked on the RFP, creating an Interested Parties list for Purchasing to send the RFP to, recruiting a Review Team and having them fill out Conflict of Interest Forms, and setting a date for the Pre-Bid Conference for Vendors, if you choose to hold one.
- Prepare a presentation for the Pre-Bid Conference and hold the event. Compile the notes from the conference
- Review the Questions asked by Vendors and answers them (along with the Questions from the Pre-Bid Conference) in one week's time
- Create rubric document for the Review Committee to use and hold a meeting with Review committee members to discuss a strategic approach
- Receive RFP responses from Purchasing and send to Review committee Members





- Review Committee members read and score proposals
- Review Committee meets and makes proposal decisions
- Review Committee chair writes up memo to communicate proposal decisions with Purchasing and requests Financial/Budget information and
- Review Committee receives and scores budget information
- Review Committee holds final meeting and makes final recommendation.
- Review Committee chair communicates final decision to Purchasing and requests ISBE information
- Purchasing staff reviews the documentation and if it approves, sends a Tentative Letter of Award to the chosen vendor(s), and requests additional requirements (insurance documentation, Affirmative Action plans, etc.)



- Review Committee prepares for contract negotiations
- Review Committee members and potential Vendors hold contract negotiations
- After the contract terms are agreed upon, state agency staff members write up contract draft and get approvals from agency legal and financial staff, and then vendor (who often get legal approval on the language).
- Vendors and then state agency leadership sign contacts, and state agency sends them to Purchasing.
- Purchasing creates a Purchase Order and sends to Vendor and agency financial staff
- Financial staff creates a release of the dollars
- Work can begin. Contract managers hold orientation to kick off the program.



Update on FY23 Settlement Procurement Processes

- Overdose Prevention Center (aka Harm Reduction Center) RFP is at Purchasing and will be posted asap
- Harm Reduction Technologies A sole source approach has been approved by Purchasing, and EOHHS is approaching negotiations with the vendor
- BIPOC Industry Construction Treatment Project A single source approach has been approved by Purchasing, and EOHHS is approaching negotiations with the vendor
- Basic Need Provisions for High-Risk Rhode Islanders RIDOH and BHDDH procurement proposals are complete and are being sent to Purchasing as they are finished
- **Communications** The communications plan is completed, and dollars will be spent to translate campaigns into multiple languages as the campaigns are teed up
- Enhanced Surveillance/Data Analysis A staffing plan is complete, and positions are soon to be posted with the state's staffing agency

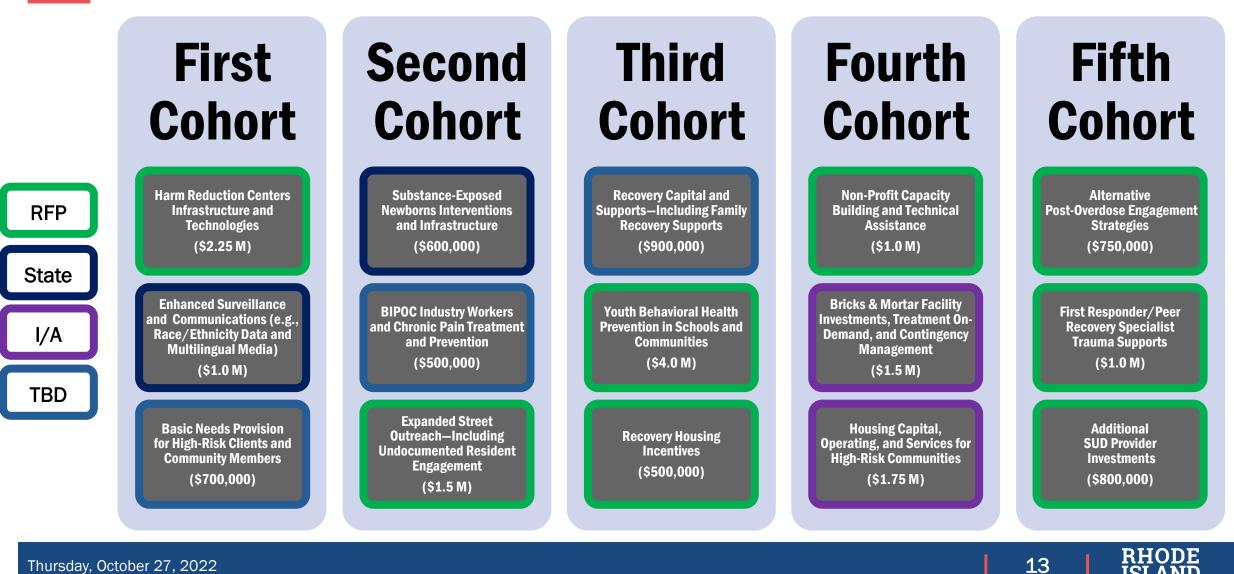


Update on FY23 Settlement Procurement Processes

- Substance Exposed Newborns A staffing plan is complete, and positions are posted with the state's staffing agency
- Strengthening existing Harm Reduction Mobile Outreach Contract amendments are written and are being sent to Purchasing
- Nonprofit Capacity Building A scope has been drafted and EOHHS is working with community partners to procure
- Investment in Community-Based Mental Health Prevention Programs The scope is written and EOHHS is working with a community partner to procure
- **Recovery Housing** A scope of work is drafted and is being aligned with additional sources of funding
- Contingency Management A single source application is at purchasing and BHDDH will be meeting this week to negotiating rates.



State Fiscal Year 2023 Recommendations Update



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Anticipated Procurement Timeline for FY23 Funds

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•	Begin procurement processes for second 4 projects and send to Purchasing. At least 2 of the first procurements are posted.	
•	Begin procurement process for the third group of 4 projects and send to Purchasing. Kick off additional 3 procurements.	
•	Begin procurement process for the fourth group of 4 projects and sent to Purchasing. Kick off additional 5 procurements.	

January 2023

October 2022

November 2022

December 2022

• Continue Kick offs until all projects are funded.



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Other Procurement Highlights

5K Kits of Naloxone Ordered from Teva

- Paid for by Teva as Part of Teva Settlement
- Delivery anticipated January 2023

Hiring

- Governor's Overdose Task Force Director (Hiring in Process)
- Opioid Settlement Advisory Committee Manager (Interviewing in Process)
- Evaluator / Contract Manager (Job Description Submitted for Posting)

Equity Language

• See Handout for Details



Discussion:

CONTRACTING

 Administrative / Indirect Rate Cap Proposal

 Up to Two-Year Contract Periods

COLLABORATION

- Quarterly Vendor Convening
- Evaluation and Data Analytics Teams

PERFORMANCE

- Standardized Quarterly Reporting
- Continuous Quality Improvement Activities

OTHER CAPACITY

 Training, Evaluation, and Technical Assistance Partnership Concept for Consideration



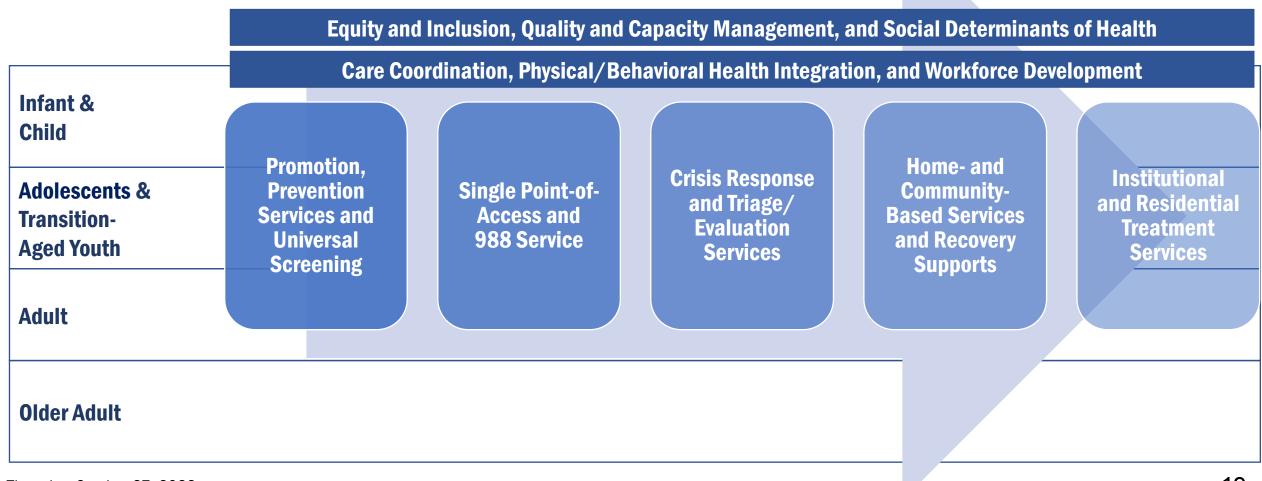
Subject Matter Expert Presentation



Certified Community Behavioral Health Clinics (CBHCs)



Rhode Island Vision of a Behavioral Health Continuum of Care



Rhode Island Behavioral Health System Review

Problem Diagnosis: Major Identified Gaps and Shortages in the Continuum of Care Gap indicates that there was no evidence in our qualitative or quantitative analysis of the service existing in Rhode Island. Shortage indicates that while some level of service exists it is not adequate to meet the need of Rhode Islanders with BH/SUD conditions.				1. Summary						
Ini	tial Focus:		Gaps	Mobile Crisis Treatment		Gaps	Community Step Down Transition Age Youth Services	Key Message: The gap in		
1.	System		Significant Shortages	Community Step Down Hospital Diversion	1		Residential Treatment for Eating Disorders**	inpatient/acute services appears to driven by the lack of crisis intervention		
	Concerns	Mental Health		State Sponsored Institutional Services Nursing Home Residential	Continuum of Care for BH for Children	Significant Shortages	Hospital Diversion around sup State Sponsored Institutional Services prevention Nursing Home recomment Residential/Housing** to build ad SUD Treatment inpatient of to invest re Enhanced Outpatient Services better com Mome and Community Based Services support to	and community wrap around support and prevention. Our recommendation is <u>not</u> to build additional		
0	Care	Services for Adults and	Moderate Shortages							
	Gaps Significant	Older Adults				Moderate Shortages		inpatient capacity, rather to invest resources in better community support to alleviate the		
5.	C			Homeless Outreach		Slight		existing inpatient beds.		
	Shortages		Slight Shortage	Licensed Community Mental Health Center tied to accessibility statewide		Shortage	Emergency Services			
			Gaps	Mobile MAT	System Concern Due to Gaps					
4.	Moderate		Significant	Indicated Prevention	 Access to children's BH services is significant challenge for RI families, and for RI providers trying to match treatment level need with available capacity. 					
	Shortages	Substance Use Services for Adults and	Shortages	Correctional SUD Transitional Services Recovery Housing Residential – High & Low Intensity*	ing 2. RI'ers ofte		2. RI'ers often struggle to access residential and hospital levels of care for mental health and ubstance use.			
_	5. Slight	Older Adults	Moderate Shortages Intensive Outpatient Services Supported Employment	Intensive Outpatient Services	3. Capacity and access to prescribers within behavioral health treatment services is mixed.					
່ວ.					4. Crisis services are difficult to access.					
	Shortage	*Between Aug-Dec 2020, between 55-108 people were waiting for residential services. **Between May-Dec 2020, between 5-31 children and adolescents were waiting for residential sys.		/ is mixed.						
		FCG For available in Section 4 of this report. 6. Access to prevention services is inconsistent and under-funded. HEALTH MANAGEMENT ASSOCIATES Confidential working DRAFT under RIGL 38-2-2 (4)(k)								

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Certified Community Behavioral Health Clinics (CCBHCs)

Certified Community Behavioral Health Clinics (CCBHC):

- Based on the Federal definitions within the Excellence in Mental Health Act.
- Designed to provide a de-institutionalized, comprehensive range of behavioral health (i.e., mental health, substance use) and social services to particularly vulnerable populations with complex needs across the life cycle.

CCBHCs are required to offer the following array of services:

- Crisis mental health services, including 24-hour, mobile response teams, emergency intervention, and crisis stabilization;
- Screening assessment and diagnosis, including risk management;
- Patient-centered treatment planning within the least-restrictive and appropriate setting;
- Outpatient mental health and substance use services;
- Primary care screening and monitoring;
- Targeted case management;
- Psychiatric rehabilitation services;
- Peer support, counseling, and family support services; and
- Inter-system coordination and connections (e.g., other providers, criminal justice, developmentally-disabled, foster care, child welfare, education, primary care, community-based, etc.).



CCBHC Model Overview

CCBHC is a federally defined service delivery model that will address identified gaps in Rhode Island's BH system and improve BH and SUD-related outcomes, with targeted supports for diverse/ underserved populations.

Federal CCBHC Program Model The intent is **Direct or Partnership Services Required Direct Services** to leverage Screening, 24-hour crisis Comprehensive the Federal Primary care Monitoring for Case assessment. mental health outpatient MH & screening and adverse CCBHC model management and diagnosis SUD services services monitoring medication impact and tailor it to Utilization of Screening for **RI specific BH** Treatment Recovery Psych rehab Social support HIV and HEP A. evidence-based planning services services supports needs & B, and C practices landscape Integration with Easy access to Assertive Care Services for physical health BH and Community coordination Veterans care wraparound Treatment



Certified Community Behavioral Health Clinics (CCBHCs)

RI BH Gaps Identified

- 1. Insufficient workforce capacity
- 2. Disparities in health and racial equity
- Lack of direct connection between payments and quality outcomes
- Fragmentation of BH services for RI families, with problematic division of child and adult BH services
- 5. Growing SUD problem
- Lack of comprehensive statewide mobile crisis services (addressed in separate section)
- Minimal availability of co-located, integrated MH and SUD services to more effectively treat individuals with co-occurring MH/SUD disorders.
- 8. BH-related medical overutilization
- 9. Lack of community engagement

Goals Addressed by CCBHC Model

- Maximize federal support in the form of matching funds and other revenue opportunities.
- b) Expanded access to assessment, treatment, and referral
- c) Focus on equity issues
- Application of evidence-based, trauma informed, and measurementbased care (foundations for VBP)
- e) Coverage throughout the state for all ages
- f) Emphasis on MH/SUD care in one location
- g) Required 24/7 mobile crisis services
- Focus on community-based intervention
- Coordination for all communities accessing the BH system, including the I/DD community

CCBHC Service Delivery Model

- Serves as an entry point for timely, highquality mental health and SUD treatment across the continuum
- Provides extended hours (24/7/365)
- Provides care across the lifecycle for all ages (children, adults, and older adults), including:
 - Crisis stabilization for youth as well as adults
 - o Drop offs from local law enforcement
 - Telehealth
- Includes MOUs for community partnerships
- Competency (language and cultural) for highest need, most disenfranchised communities
- Provide engagement and care coordination
- Supports the move toward value-based payment



Certified Community Behavioral Health Clinics (CCBHCs)

A state-defined payment model based on historical rates and provider cost data that considers infrastructure and quality Goal performance in alignment with state reform programs that drive the BH system toward value. Principles Objectives Measure & link payment to outcomes, guality performance & Reimburse for services that are currently not billable outside of the expanded system capacity across the continuum of BH care health home (IHH/ACT) model Services Advance Equity - Include financial incentives that drive Fund expanded service offerings - specifically 24/7 mobile crisis performance improvement for most at-need Rhode Islanders Fund important one-time and ongoing infrastructure and Address IHH/ACT "cliff"- encourage expanded services to be workforce investments provided to all populations - not just complex, HH eligible (IHH/ACT **Populations** participants) 4. Transition away from FFS toward value-based payment Include kids in the CCBHC care delivery model and funding model methodologies that sustainably support ongoing infrastructure and performance goals Enable expanded provider participation Maximize federal support in the form of matching funds or other 5. Providers revenue opportunities Encourage CMHOs to become CCBHCs, support non-CMHO BH providers who may wish to become CCBHCs Manage revised payment model within Rhode Island Medicaid's 6. budgetary constraints · Build in mechanisms to address variation in services, delivery 7. Align with other payment models and program investments model for specified populations Other within Medicaid and across payors and the RI market Address reporting gaps of a bundled payment model Keep it simple



What are Designated Collaborating Organizations (DCOs)?

- DCOs are community-based organizations that extend the capacity of CCBHC organizations by doing one or more of the following:
 - Offering one or more of the following CCBHC services to either all or a subset of the eligible population: primary care screening and monitoring, case management, psychiatric rehabilitation services, peer support services, social support services, Assertive Community Treatment (ACT), and targeted services for veterans and their families.
 - **Providing a portion of the core community-based outpatient behavioral health service** to either all or a subset of the population (e.g., adults, children, people with SUD).
 - Facilitating the engagement of diverse populations who are impacted by behavioral health conditions in their target communities, thereby helping CCBHCs reduce disparities and promote health equity among the communities they serve.



What types of Organizations will be DCOs in RI?

- Rhode Island's CCBHC model both builds on existing infrastructure and capacity, actively addresses health equity and aligns with other behavioral health system reforms. As such, the CCBHC Interagency Team recognizes that DCOs are another critical element that must be included as part of our systemwide expansion and integration efforts.
- Rhode Island DCOs will include:
 - Children's services organizations
 - Providers of SUD services
 - Providers of specialty behavioral healthcare
 - Equity Partners



Starting Point: Legislative Language

These bullets are taken from Budget Article 12, as Amended

http://webserver.rilegislature.gov/BillText22/HouseText22/Article-012-SUB-A-as-amended.pdf (Starting on Page 13)

- 1. By August 1, 2022, EOHHS will issue the appropriate Purchasing process and vehicle for organizations who want to participate in the CCBHC model program, based on the federal CMS model. There are \$25.5 million available for Direct Grants to community partners/providers and \$4.5 million for program support and development.
- 2. By December 1, 2022, the organizations will submit a detailed cost report developed by BHDDH with approval from EOHHS that includes the cost for the organization to provide the required services.
- 3. By January 15, 2023, BHDDH, in coordination with EOHHS, will prepare an analysis of proposals, determine how many behavioral health clinics can be certified in FY 2024 and the costs for each one. Funding for the Certified Behavioral Health Clinics will be included in the FY 2024 budget recommended by the Governor.
- 4. Subject to the approval from CMS, the CCBHC model pursuant to this chapter, shall be **established by July 1**, **2023**, and include any enhanced Medicaid match for required services or populations served.
- 5. EOHHS should apply for the federal Certified Community Behavioral Health Clinics Demonstration Program if another round of funding becomes available.

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CCBHC Implementation Timeline





Planning for Subject-Matter Expert Presentations for Future Meetings



Topics Planned for Future Meetings

NOVEMBER

DECEMBER

2023

- Housing (with the Office of Housing & Community Development)
- II. Peer Recovery Council

- I. Municipal Partnerships
- II. The Center of Biomedical Research Excellence (COBRE) on Opioids and Overdose
- I. Public Engagement Strategy
- II. Evaluation
- III. Strategic Pillars:
 - I. Prevention: Adult & Children
 - II. Rescue
 - III. Harm Reduction
 - IV. Treatment
 - V. Recovery
 - VI. Social Determinants of Health







State/Municipal Technical Assistance Series



- Partnership between AG's office, EOHHS, RIDOH, and BHDDH
- Series of technical assistance and training sessions for municipal leaders and their partners in partnership with the League of Cities and Towns

Session #	Title	Date/Time	
1	Series Kick off: Opioid Settlement Briefing for Cities and Towns	8/2/22 11:30am – 12:30pm	
2	Using Data to Drive Action	8/25/22 1:00pm – 2:30pm	
3	Stigma and its Impact	9/29/22 1:00pm - 2:30pm	
4	Data-driven Interventions: examples from the community	10/25/22 1:00pm – 2:30pm	



Next Opioid Settlement Advisory Committee Meeting: November 2022

DATE:	Wednesday, November 16, 2022		
TIME:	1:00 - 3:00PM		
LOCATION:	Department of Administration: Rooms 2A-C, One Capitol Hill, Providence, RI 02908		
MEETING GOALS:	Update on State Fiscal Year 2023 & 2024 Funding Procurement Status		
	 Subject Matter Presentations: Housing Peer Recovery Council 		



News Articles & Other Updates

News Articles:

- I. "As Overdoses Soar, Rhode Island Embraces a Daring Addiction Strategy" (New York Times article, <u>Link</u>)
- II. "Fentanyl is driving overdoses in RI. That's why they hand out Narcan in Kennedy Plaza." (ProJo article, <u>Link</u>)

Other Updates:

- I. Highlights from Interview with Kaiser Health Foundation
- II. Opportunities for Committee Member Engagement



Where Will Be Next Time



Public Comment



THANK YOU

Opioid Settlement Advisory Committee Chairperson:

Carrie Bridges Feliz, MPH Vice President, Community Health and Equity Lifespan 335R Prairie Avenue, Suite 2B | Providence, RI 02905 Phone: 401-444-8009 cbridgesfeliz@lifespan.org







Guiding Principles for Decision-Making

To guide decisions for use of these funds, the Committee agreed to:

Spend money to save lives.	It may be tempting to use the dollars to fill holes in existing budgets rather than expand needed programs, but the Committee should use the funds to add to rather than replace existing spending.
Use evidence to guide spending.	At this point in the overdose epidemic, researchers, clinicians, and community partners have built a substantial body of evidence demonstrating what works and what does not. States and localities should use this information to make funding decisions.
Invest in youth prevention.	Support children, youth, and families by making long-term investments in effective programs and strategies for community change.
Focus on racial equity.	This process should be guided by public health leaders with the active engagement of people and families with lived experience, clinicians, as well as other
Develop a fair and transparent process for funding recommendations.	This process should be guided by public health leaders with the active engagement of people and families with lived experience, clinicians, as well as other key groups.
Consider future sustainability in all recommendations.	Although there may be some on-time funding recommendations, the Committee should consider the financial sustainability of all investments and try to plan for investments that can be sustained long-term.

*The first five items are paraphrased and summarized from the Johns Hopkins' "The Principles To Guide Jurisdictions In The Use Of Funds From The Opioid Litigation, We Encourage The Adoption Of Five Guiding Principles".

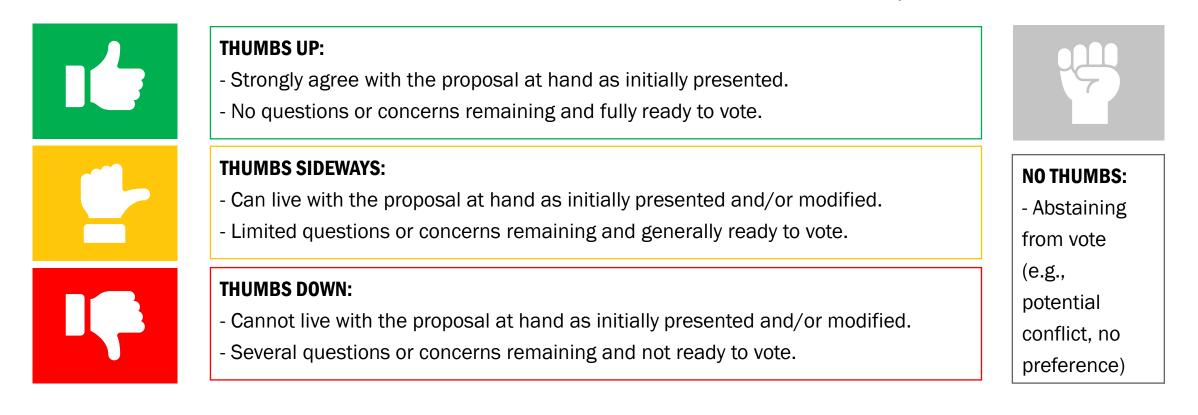




Reminder: Consensus-Building Approach

The Opioid Settlement Advisory Committee will be using a Modified Consensus-Building Approach.

Recommendations will be reviewed, discussion will be held, and intermittent polls for consensus using the cards shown will be taken. Once modified consensus is achieved, a motion for a vote will be requested, as will a second.



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